

With the leadership of the health professionals at our esteemed universities, parents, and teachers, among countless others, we have made some important progress in addressing this issue. However, there is more work to be done to prevent alcohol- and other drug-related birth defects in South Dakota and at the national level. The goal is to one day entirely eliminate the heart-breaking, lifelong effects of fetal alcohol and drug exposure.

## SUDAN

Mr. FEINGOLD. Mr. President, there are many important issues that demand Congress's attention, but one that we cannot afford to neglect the situation is Sudan. We are in the midst of a decisive period that will determine the future of that country and shape the conflicts that have long besieged its people.

In less than 9 months, the people of South Sudan will hold their referendum on self-determination, with the option to forge an independent state. There are serious challenges involved with the holding of that referendum and any subsequent transition to independence. The potential for instability is high.

Meanwhile, the conflict in Darfur remains unresolved and is likely to get worse. Over 2 million displaced people are still living in camps, and earlier this week, one of the largest rebel groups in Darfur suspended their involvement in peace talks after alleging that the Sudanese Government has launched fresh attacks.

Finally, the peace in eastern Sudan, one of the country's most impoverished regions, continues to be fragile. The dynamics in each of Sudan's regions and the future of the country in general will have profound implications for neighboring countries, as well as the wider region.

Last month, the people of Sudan held their first multiparty elections in 24 years. I join the White House in commending the Sudanese people for their efforts to make these elections peaceful and meaningful, and I am pleased that the voting witnessed no major armed violence. However, I was disappointed by statements of the U.S. Special Envoy in the runup to the election suggesting that the elections would be "as free and as fair as possible." This was clearly not the case.

For months beforehand, many of us had expressed concern about the political, security, and logistical challenges to credible elections. The environment was clearly not conducive for opposition parties to freely operate and campaign, nor was it conducive for all voters to safely and confidently go to the polls. The inability of the government both in the north and in the south—to adequately address the significant infrastructure and logistical challenges resulted in decreased voter access.

There is good reason for the international community to question the extent to which the results reflect the will of the Sudanese people. Further-

more, the fact that the winner of the Presidential election has been indicted by the International Criminal Court for war crimes is problematic. In no way should the international community allow this outcome to take away from the serious charges President Bashir faces.

The White House statement after the Sudanese election was thoughtful and balanced. It acknowledged the significant problems with the process but also distinguished between the credibility of elections and the potential still for democratic progress. These elections were seriously flawed, but indeed there was evidence of the beginnings of citizen engagement at the local levels that did not exist before. It will be important to build on that momentum going forward.

The White House statement rightly pointed out that continued pressure will be critical to make progress for the civil and political rights of all Sudanese people. That pressure must come first and foremost from within the country, but there remains an important role for the United States and other members of the international community.

Over the last year, I have been concerned at times that the Obama administration has not exerted the requisite pressure to hold Khartoum accountable for a failure to live up to its commitments. There are too many promises, commitments, and agreements broken without consequence. Theoretically, I am not opposed to engaging the Government of Sudan, but I share Nicholas Kristof's concern that our engagement "ends up as a policy to go soft on [Bashir] and to reduce pressure on Khartoum to honor the referendum in the south."

With the election now concluded, the international community must redouble its efforts to prepare for South Sudan's referendum and its outcome, whatever that may be. It is critical that this referendum be held on time and that it be held as fairly and peacefully as possible.

In order for this to happen, there is much work to be done both logistically and politically including efforts to resolve the outstanding issues the CPA, as well as ambiguous postreferenda matters, such as resource allocation and citizenship rights. In the case of separation, these two issues are likely to be the most inflammatory and difficult to address. The international community, as well as countries in the region, has an active role to play in advancing related negotiations and preparations for the referendum. Sudan's neighboring states especially have interests at stake that could be directly affected by either a peaceful separation or a return to conflict.

We must see serious and detailed contingency planning for all possible scenarios, both pre- and post-referendum and they must get underway now. While the most obvious tripwire for a return to war would be a delay of the

referendum, planning must also include clear guidance on how to deal with the possibility that the different actors could seek to manipulate, or disrupt, the results of that referendum.

I continue to be concerned that the NCP could foment insecurity in the south as it has done in the past, but I am particularly concerned by the internal security challenges within South Sudan. They are considerable and will not be easily resolved. Humanitarian organizations reported that over 2,500 people were killed and an additional 350,000 were displaced by inter-ethnic and communal violence within southern Sudan throughout 2009. The Lord's Resistance Army continues to wreak havoc on communities in the southwestern corner of the country. In his testimony to the Senate Intelligence Committee in February, the Director of National Intelligence identified South Sudan as the area in which "a new mass killing or genocide is most likely to occur."

The task of transforming the army and police into modern security organs that protect civilians and respect human rights is daunting but vital. We need to roll up our sleeves and get to work on helping the South Sudanese to accomplish this task, while empowering UNMIS in the meantime to better protect civilians and monitor flashpoints.

Of course security sector reform cannot be separated from the other governance and economic challenges facing the region. Most South Sudanese have not seen much progress in the 5 years since the signing of the CPA. Communities continue to lack access to basic services including water, health, and infrastructure. It is no secret that the Government of South Sudan still has limited capacity, and in some cases limited will, to provide this assistance or manage its own revenues. This lack of will and capacity concerns me particularly because it is closely linked with the growing problem of corruption within the government. A lack of transparency plagues this young government by complicating and undermining efforts to distribute services and reform the security services.

This is not cause for delaying the referendum, as to do so would be a retreat from our commitment as guarantors of the CPA and could be seen as a reason to abrogate the agreement by either party. Instead, it is cause for increasing our efforts in South Sudan and helping the region to reach a basic level of political and economic stability.

I am pleased that the Obama administration is in the process of scaling up our diplomatic and development personnel and activities in South Sudan to prepare for the referendum and its aftermath. I urge other governments to do the same, if they are not already. The regional states and international community all have a stake in facilitating an orderly process and preventing an outbreak of violence. It is

in our interest to work together and coordinate our efforts to help the South Sudanese meet the many challenges in front of them.

Finally, as we do this, we should not turn our backs on the other conflicts within Sudan, particularly the situation in Darfur. We have seen in the past how the National Congress Party can effectively manipulate the international community's narrow focus on one region or conflict at the expense of another. Despite some small successes, the situation in Darfur is unresolved and the events of recent weeks have shown that a peace deal remains elusive. The situation could become more difficult and complex to resolve over time, especially if the CPA collapses and the north-south war is reignited.

The Obama administration must maintain its focus on building a credible peace process for Darfur at the same time that it seeks to shore up the CPA. We need to keep the pressure on to ensure there is a cessation of attacks and to begin seriously addressing the legitimate grievances of Darfurians.

Mr. President, in the critical months ahead, we need to have a bold, comprehensive approach toward all of Sudan that brings resources to bear and ensures consistent, high-level engagement from the White House as well as here in Congress. To that end, I will continue to do my part, and I encourage my colleagues to do the same.

#### ADDITIONAL STATEMENTS

##### RECOGNIZING THE HARRISON PUBLIC SCHOOL DISTRICT

• Mrs. LINCOLN. Mr. President, I wish to congratulate Harrison Public School District for being named to the national "GreatSchools" list by Forbes magazine. Under the leadership of superintendant Jerry Moody, Harrison was named the top public school district in the country for markets of median home price under \$100,000. Harrison was the only Arkansas school district to make Forbes' top 10 list.

Harrison received this designation based on criteria including quality of education, affordable housing, and the unemployment rate. Calling Harrison a "rural gem," the magazine commented that "with its well-developed gifted and talented program and an intimate 12.5-to-1 student-teacher ratio, Harrison offers serious book learning in a mountain idyll."

Forbes has found out what Harrison residents have known for years: that hard work, dedication, and a commitment to education are integral to a community's success. When students, teachers, administrators and parents work together, great things can be achieved.

Along with all Arkansans, I extend my congratulations to each member of the Harrison community.●

##### 2010 NATIONAL DRUG CONTROL STRATEGY—PM 54

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on the Judiciary:

*To the Congress of the United States:*

I am pleased to transmit the 2010 National Drug Control Strategy, a blueprint for reducing illicit drug use and its harmful consequences in America. I am committed to restoring balance in our efforts to combat the drug problems that plague our communities. While I remain steadfast in my commitment to continue our strong enforcement efforts, especially along the southwest border, I directed the Office of National Drug Control Policy to re-engage in efforts to prevent drug use and addiction and to make treatment available for those who seek recovery. This new, balanced approach will expand efforts for the three critical ways that we can address the drug problem: prevention, treatment, and law enforcement.

Drug use endangers the health and safety of every American, depletes financial and human resources, and deadens the spirit of many of our communities. Whether struggling with an addiction, worrying about a loved one's substance abuse, or being a victim of drug-related crime, millions of people in this country live with the devastating impact of illicit drug use every day. This stark reality demands a new direction in drug policy—one based on common sense, sound science, and practical experience. That is why my new Strategy includes efforts to educate young people who are the most at-risk about the dangers of substance abuse, allocates unprecedented funding for treatment efforts in federally qualified health centers, reinvigorates drug courts and other criminal justice innovations, and strengthens our enforcement efforts to rid our streets of the drug dealers who infect our communities.

I am confident that if we take these needed steps, we will make our country stronger, our people healthier, and our streets safer. If we boost community-based prevention efforts, expand treatment opportunities, strengthen law enforcement capabilities, and work collaboratively with our global partners, we will reduce drug use and its resulting damage.

While I am proud of the new direction described here, a well-crafted strategy is only as successful as its implementation. To succeed, we will need to rely on the hard work, dedication, and perseverance of every concerned American. I look forward to working with the Congress, Federal, State, and local officials, tribal leaders, and citizens across the country as we implement this Strategy and make our com-

munities better places to live, work, and raise our families.

BARACK OBAMA,  
THE WHITE HOUSE, May 11, 2010.

#### MESSAGE FROM THE HOUSE

##### ENROLLED BILLS SIGNED

At 2:15 p.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the Speaker has signed the following enrolled bills:

H.R. 2802. An act to provide for an extension of the legislative authority of the Adams Memorial Foundation to establish a commemorative work in honor of former President John Adams and his legacy, and for other purposes.

H.R. 5148. An act to amend title 39, United States Code, to clarify the instances in which the term "census" may appear on mailable matter.

H.R. 5160. An act to extend the Caribbean Basin Economic Recovery Act, to provide customs support services to Haiti, and for other purposes.

#### MEASURES READ THE FIRST TIME

The following bill was read the first time:

S. 3347. A bill to extend the National Flood Insurance Program through December 31, 2010.

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. COBURN (for himself, Mr. MCCAIN, Mr. FEINGOLD, Mrs. GILLIBRAND, Mr. BENNET, Mr. ENSIGN, Mr. CORKER, and Mr. UDALL of Colorado):

S. 3335. A bill to require Congress to establish a unified and searchable database on a public website for congressional earmarks as called for by the President in his 2010 State of the Union Address to Congress; to the Committee on Homeland Security and Governmental Affairs.

By Mrs. FEINSTEIN (for herself and Mr. BROWN of Ohio):

S. 3336. A bill to amend the Internal Revenue Code of 1986 to provide for the treatment of bonds issued to finance renewable energy resources facilities, conservation and efficiency facilities, and other specified greenhouse gas emission technologies; to the Committee on Finance.

By Ms. LANDRIEU:

S. 3337. A bill to amend the Public Works and Economic Development Administration Act of 1965 to establish a program to provide technical assistance grants for use by organizations in assisting individuals and businesses affected by the Deepwater Horizon oil spill in the Gulf of Mexico; to the Committee on Environment and Public Works.

By Mr. NELSON of Florida:

S. 3338. A bill to amend the Internal Revenue Code of 1986 to provide an investment tax credit for advanced biofuel production property; to the Committee on Finance.

By Mr. KERRY (for himself, Mr. CRAPO, Mr. WYDEN, and Ms. SNOWE):

S. 3339. A bill to amend the Internal Revenue Code of 1986 to provide a reduced rate of excise tax on beer produced domestically by